Ambuluwawa Dissanayake Mudiyanselage Jayaratne Religious Centre and Bio-diversity Complex Trust Fund -2023

# 1. Financial Statements

## 1.1 Disclaimer of Opinion

The audit of the financial statements of the Ambuluwawa Dissanayake Mudiyanselage Jayaratne Religious Centre and Bio-diversity Complex Trust Fund for the year ended 31 December 2023 comprising the statement of financial position as at 31 December 2023 and the statement of financial performance, statement of changes in net assets and cash flow statement for the year then ended, and notes to the financial statements, including a summary of significant accounting policies, was carried out under my direction in pursuance of provisions in Article 154 (3) of the Constitution of the Democratic Socialist Republic of Sri Lanka to be read in conjunction with provisions of the Ambuluwawa Dissanayake Mudiyanselage Jayaratne Religious Centre and Bio-diversity Complex Trust Fund Act , No. 44 of 2009 and provisions of the National Audit Act, No.19 of 2018. My comments and observations which I consider should be presented in Parliament, appear in this report.

I do not express an opinion on the accompanying financial statements of the Fund. Because of the significance of the matters discussed in the section 1.5 of this report, I have not been able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion on these financial statements.

## **1.2** Basis for Disclaimer of Opinion

My opinion on the financial statements is disclaimed based on the matters described in Paragraph 1.5 of this report.

# **1.3** Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation of financial statements that give a true and fair view in accordance with Sri Lanka Public Sector Accounting Standards and for such internal control as management determine is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Fund's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intend to liquidate the Fund or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Fund's financial reporting process.

As per Section 16(1) of the National Audit Act No. 19 of 2018, the Fund is required to maintain proper books and records of all its income, expenditure, assets and liabilities, to enable annual and periodic financial statements to be prepared of the Fund.

## 1.4 Auditor's Responsibility for the Audit of the Financial Statements

My responsibility is to conduct an audit of the Fund's financial statements in accordance with Sri Lanka Auditing Standards and to issue an auditor's report. However because of the matters described in the Basis for Disclaimer of Opinion section, I was not able to obtain sufficient and appropriate audit evidence to provide a basis for an audit opinion on these financial statements.

## **1.5** Audit Observations on the Preparation of Financial Statements

## **1.5.1** Accounting Deficiencies

## **Audit Observation**

- Although the closing balance of the work-(a) in-progress account amounted to Rs.29,766,783 according to the ledger account of the previous year, the opening balance of the same ledger account for the year under review was recorded as Rs.13,173,154 understating by Rs.16,593,629. Furthermore, while the closing balance of the work-in-progress account for the year amounted to Rs.17,015,762 as per the ledger accounts, it was stated in the financial statements as Rs.15,953,517, thus understating by Rs.1,062,245.
- (b) A walking path, constructed in 2021 at a cost of Rs.120,000 and completed in the same year, was not accounted for under fixed assets in the year under review. Instead, it had been accounted for under 'work in progress
- (c) According to the records of the Electricity Board, the accrued electricity expense as of the end of the year under review was Rs.160,233, whereas it was shown Rs.101,830, in the financial statements, thus understating by Rs.58,403.
- (d) The fixed deposit interest of Rs.978,864, which pertained to the year under review but was received in cash, had been shown as Rs.2,162,317 under investment activities in the cash flow statement.

## Comment of the Management

This situation has arisen due to the failure to transfer the completed work amount to the Completed Work Account within the year.

Financial statements should be prepared by including accurate information, and the relevant corrections should be made.

Recommendation

The walking path has been prepared with soil, and since it is proposed to be properly improved in the future, it has been shown under work-in-progress in the accounts.

This situation has arisen due to the carrying forward of opening balances, as indicated in the 2017 Audit Report.

Rs.978,864, It will be corrected and under review presented along with the been shown financial statements for investment the year 2024. Since the construction has been completed, action should be taken to show the value under completed work.

Financial statements should be prepared by including accurate values, and the relevant corrections should be made.

Items in the cash flow statement should be accurately classified and presented.

## 1.5.2 Lack of Written Evidence for Audit

|     | Item  | Amount         | Evidence not<br>provided  | Comment of the<br>Management   | Recommendation  |
|-----|---|----------------|---|--|---|
| (a) | Inability to verify ticket revenue.   | Rs.111,891,649 | Lack of access to<br>the required<br>source documents<br>and the computer<br>system.                      | In order to grant<br>auditors access to<br>the computer<br>system, an<br>authorized officer<br>of our institution<br>who has<br>permission to use<br>the confidential<br>password should<br>be involved. | In order to obtain<br>the information<br>required for the<br>audit without<br>obstruction, access<br>to source<br>documents and<br>systems must be<br>granted.                            |
| (b) | Inability to verify<br>income recorded<br>under 'other income   | Rs.6,115,028   | Receipts  | Action will be<br>taken to present<br>receipts related to<br>other income  | All receipts must be<br>submitted for audit<br>in order to verify<br>the income.  |
| (c) | According to sample<br>audit test, payments<br>had been made to<br>temporary laborers<br>on three occasions<br>during the year under<br>review. | Rs.348,750     | Roster  | When temporarily<br>bringing in<br>laborers from this<br>area for<br>agricultural farm<br>work and<br>assigning tasks as<br>needed, rosters are<br>not prepared.   | When employing<br>workers on a<br>temporary basis,<br>rosters must be<br>prepared to confirm<br>this and submitted<br>for audit<br>examination.   |
| (d) | Obtaining 2685<br>linear feet of timber<br>from fallen pine trees<br>within the pine<br>plantation.   | Rs.290,000     | Documentation of<br>sawn timber and<br>assessment reports<br>of the financial<br>value of that<br>timber. | That sawn pine<br>timber from fallen<br>pine trees was used<br>for the institution's<br>construction.  | A formal inspection<br>should be<br>conducted to<br>confirm the<br>quantity of sawn<br>timber and the<br>accuracy of its<br>utilization, and in<br>the future, the cost<br>of sawn timber |

assessment obtained.

should be properly documented and an

| (e) | Property, plant, and<br>equipment purchased<br>during the year under<br>review.   | Rs.61,292,185 | Procurement plan,<br>estimates, quantity<br>surveying bills,<br>tender files, stock<br>records, board of<br>survey reports. | The purchases<br>were made within<br>the year, and bills<br>were attached<br>along with the<br>relevant payment<br>vouchers on the<br>dates the payments<br>were made. | Disciplinary action<br>should be taken<br>against the officers<br>who did not follow<br>the proper<br>procurement<br>procedures, and<br>steps must be taken<br>to ensure that<br>procurement<br>guidelines are<br>followed for future<br>purchases. |
|-----|---|---------------|---|--|---|
| (f) | According to the<br>sample audit<br>inspection, the<br>procurement of<br>goods and services,<br>and constructions<br>during the year under<br>review. | Rs.3,750,520  | Procurement<br>documents,<br>agreements,<br>quantity surveying<br>bills, receipt<br>vouchers, invoices                      | Measures will be<br>taken to correct the<br>deficiencies in the<br>future.   | - Do -  |
| (g) | Fixed deposits and interest received.   | Rs.13,853,005 | Fixed deposit<br>certificates   | Relevant<br>documents will be<br>presented for fixed<br>deposits and<br>related interest<br>earnings.  | Action should be<br>taken to provide the<br>necessary<br>documents during<br>the audit.   |
| (h) | Bank balance confirmations  | Rs1,646,454   | Balance<br>confirmations  | Measures will be<br>taken to correct the<br>deficiencies in the<br>future  | Action must be<br>taken to obtain the<br>balance<br>confirmation<br>letters.  |

# 1.6 Non-compliance with laws, rules, regulations, and management decisions.

|     | Reference to Laws,<br>Rules, Regulations etc. | Non-compliance            | Comment of the<br>Management  | Recommendation |
|-----|---|---------------------------|---|----------------|
| (a) | Ambuluwawa<br>Biodiversity Complex            | been taken to establish a | recruited based on<br>necessity, according to the<br>agreement of the Board of<br>Trustees. Work has been |                |

|     |  |   | consideration of the financial situation.  |   |
|-----|--|---|--|---|
| (b) | Section 125 of Chapter<br>No. 255 of the Urban<br>Councils Ordinance.                      | The approval of the Gampola<br>Urban Council was not<br>obtained for the offices, tourist<br>bungalow, canteen, religious<br>sites, elderly homes, entrance<br>gate, toilets, pillars, and other<br>constructions built in the<br>Ambuluwawa area.  | That the Urban Council<br>Ordinance was not in<br>effect during the period<br>when the buildings were<br>constructed.  | Approval from the<br>Urban Council<br>Planning<br>Committee must<br>be obtained for<br>construction work.   |
| (c) | Section 164 of Chapter<br>No. 255 of the Urban<br>Councils Ordinance.                      | Commercial licenses were not<br>obtained for the business<br>establishments operating on a<br>commercial basis in the<br>Ambuluwawa area.   | That the businesses<br>operating on a commercial<br>basis within the<br>institution's premises<br>under that rental agreement<br>have obtained trade<br>licenses.  | The Fund must<br>confirm that all<br>businesses<br>operated on a<br>commercial basis<br>have obtained<br>licenses and are<br>conducting<br>business legally.  |
| (d) | Financial Regulation<br>371(2)(a) of the<br>Democratic Socialist<br>Republic of Sri Lanka. | A total of Rs.17,939,342<br>exceeding the approved limit<br>had been released to two<br>employees as petty cash<br>imprests.<br>Furthermore, although the<br>maximum amount payable<br>from petty cash for a single<br>requirement at one time was<br>Rs. 5,000, a total of Rs.<br>18,264,589 had been paid in a<br>non-compliant manner on 355<br>occasions during the year<br>under review. | That the money for<br>payments was obtained for<br>the institution's emergency<br>maintenance work, and<br>that the bills related to the<br>money obtained by those<br>two employees were duly<br>submitted and approved.  | Disciplinary action<br>should be taken<br>regarding the<br>officers who acted<br>contrary to the<br>Financial<br>Regulations, and<br>in the future,<br>action should be<br>taken in<br>accordance with<br>the Financial<br>Regulations. |
| (e) | Financial Regulation<br>381(1) of the<br>Democratic Socialist<br>Republic of Sri Lanka.    | During the year under review,<br>a current bank account had<br>been opened at Sampath Bank,<br>but Treasury approval for it<br>had not been obtained.   | That the reason for<br>opening a current account<br>at Sampath Bank was for<br>the online payments of<br>local and foreign tourists<br>visiting the institution, and<br>that although requests were<br>made to the Bank of<br>Ceylon, where the<br>institution's current | Action should be<br>taken to obtain<br>Treasury approval.   |

|     |                         |                               | requirement was not          |                     |
|-----|-------------------------|-------------------------------|------------------------------|---------------------|
|     |                         |                               | fulfilled. Therefore, action |                     |
|     |                         |                               | was taken to get that task   |                     |
|     |                         |                               | done through a bank that     |                     |
|     |                         |                               | agreed to it.                |                     |
| (f) | The Procurement         | During the year under review, | That the relevant bills were | Formal              |
|     | Guidelines, 2006 of the | purchases and constructions   | attached to the payment      | investigations      |
|     | Democratic Socialist    | totaling Rs.30,206,782 had    | vouchers, and the            | should be           |
|     | Republic of Sri Lanka.  | been made on 111 occasions    | estimates were also          | conducted           |
|     |                         | without following the         | submitted along with them.   | regarding the       |
|     |                         | provisions of the Procurement |                              | officers who did    |
|     |                         | Guidelines.                   |                              | not follow the      |
|     |                         |                               |                              | Procurement         |
|     |                         |                               |                              | Guidelines and      |
|     |                         |                               |                              | disciplinary action |
|     |                         |                               |                              | should be taken,    |
|     |                         |                               |                              | and actions should  |
|     |                         |                               |                              | be taken in         |
|     |                         |                               |                              | accordance with     |
|     |                         |                               |                              | the provisions of   |
|     |                         |                               |                              | the Procurement     |

account is maintained, the

2. Financial Review

## 2.1 Financial Results

The operational result during the year under review was a net surplus of Rs. 44,632,225, as compared with the corresponding surplus in the previous year was Rs. 11,955,562. Accordingly, an increase of Rs. 32,676,663 in the financial result was observed. The rise in ticket revenue was the main reason for this increase.

# 3. **Operating Review**

## 3.1 Management Inefficiencies

|     | Audit Observation   | Comment of the Management   | Recommendation                            |
|-----|---|---|---|
| (a) | tower revenue of Rs.542,350,<br>which has continued to exist<br>since year 2021, had not been | According to the 2017 audit report,<br>the communication tower income<br>receivable brought forward has<br>been shown in the accounts as<br>communication tower income<br>payable after making the relevant<br>adjustments. | should be taken to<br>recover outstanding |

Guidelines in the

future.

- Feasibility reports, plans, and (b) estimates had not been prepared for the stone Buddha statue, the parking lot, and the Tree Top project, for which expenditures of Rs.3,646,278, Rs.2,932,310, and Rs.3,717,829, respectively, were recorded as 'work in progress' in the financial statements, despite the projects being halted in 2020 and 2022. Furthermore, no action was taken to complete these projects during the year under review.
- (c) During the year under review and the first three months of 2024, funds ranging from Rs.300,272 to Rs.18,764,456 circulated in the Lanka Bank current account. However, instead of retaining sufficient funds for daily expenses and investing the surplus in short-term a investment avenue, no such action was taken.
- (d) During the year under review, a total of Rs.205,275 was paid as welfare expenses and Rs.150,000 as New Year bonuses to government police officers who performed police duties within the Ambuluwawa complex.
- A sum of Rs.744,000 had been (e) paid for the construction of a small pond in the Ambuluwawa complex. Out of this, Rs.344,000 was paid for 118.7 machine hours of earth excavation for soil testing, at a rate of Rs.2,900 per The hour. procurement documents related to the contractor selection and the soil test reports were not presented for audit.

Due to the continuation of work in unfinished phases from the years 2020 to 2022, it had not been completed by the end of 2023. The reasons affecting the delay of projects should be identified, and appropriate action should be taken accordingly to complete construction work quickly.

The money in the current accounts during the first 03 financial months of 2023 has been invested in the cable car project. Arrangements should be made to invest surplus funds for a short-term under proper approval.

That the payments were made with the approval of the Management Board because the police officers had served at this location for a long time.

These activities were carried out for the construction of a water pond for the cultivation land. Payment of such unauthorized allowances for public officials should be stopped.

Actions should be taken in accordance with the provisions of the Procurement Guidelines, and appropriate disciplinary measures should be taken against the officers who have failed to comply. (f) In 2019, stones were broken for the construction of a stone statue, but these stones were not used for any purpose and were neither sold.
During the year under review, a total of Rs.157,500 was paid for the supply of 16 cubic meters of

the supply of 16 cubic meters of stones for the Trust Fund's requirements. The site could not be used due to falling rocks into the lower slope, as the area was sloped, and also because the remaining rock fragments were too large to be utilized.

The removed stones should be either utilized for other construction activities within the premises or properly disposed of or sold in a regulated manner.

## **3.2** Transactions of Contentious Nature

#### **Audit Observation**

A cable car project was initiated within the Ambuluwawa Biodiversity Complex without obtaining the consent of the Public Trustee, who is the custodian of the Trust Fund. Furthermore, during the year under review, a total of Rs.4,395,500 was spent on this project, but the supporting schedules were not presented along with payment vouchers for audit to verify the purpose of these expenditures.

# 4. Accountability and Good Governance

4.1 Presentation of Financial Statements

#### Audit Observation

According to Financial Regulation 877(2)(d) included in Section 15.1 of the Public Financial Circular No. 01/2020 dated 28 August 2020, the performance report should have been submitted to the Auditor General within two months of the end of the accounting year along with the financial statements. However, the financial statements for the year under review were submitted with an eight-month delay on 21 October 2024, and the performance reports were not submitted with them.

| Comment of the | Recommendation |
|----------------|----------------|
| Management     |                |

Approval from the Public Trustee for the cable car project has now been obtained, and every amount of money spent on it is an expenditure made for investment. Approval and permission from the security trustee must be obtained before commencing construction or other investment activities carried out within

the premises.

#### **Comment of the Management**

Documents related to the income and expenditure for the year 2023 (payment vouchers, cash book, bank account income and expenditure) have been handed over to you. The submission of the financial statements was delayed due to the Corona pandemic and the economic and political crisis that existed in the country in 2022.

#### Recommendation

Performance reports must be prepared and submitted according to the circular.